# Looe Emergency Access Management Plan and Incident Impact Assessment for Hannafore, West Looe

Looe Town Council has recently reviewed and adopted an emergency management plan in the event that there is landslip that blocks the road to Hannafore. This follows Hannafore Road being blocked by a landslip in 2012 following heavy rain.

The plan was drawn up at the request of the Cornwall Councillor for Looe West Cllr Edwina Hannaford with the assistance of the Councils emergency planning officer, a senior Cornwall Council Highways manager, a senior Cormac manager and Devon and Cornwall Police.

The plan is in 2 parts. The first document lays out the feasibility of alternative routes for emergency vehicles to gain access to Hannafore and has made a recommendation that the most feasible route is from the track that leads to the reservoir and measured nautical mile landmark adjacent to Portlooe Barton Farm.

The plan also includes an 'incident impact assessment' which maps the likely impacts, required mitigations and actions from a social, technological, economic, environmental, political, legal and ethical perspective and documents who would take a lead in the event of an incident.

The document is reviewed annually and is logged with all emergency services, CORMAC and Cornwall Council and can be found on the Looe Town Council website <a href="https://www.looetowncouncil.gov.uk">www.looetowncouncil.gov.uk</a> by clicking on the emergency information tab.

San Ibbasa



# INCIDENT IMPACT ASSESSMENT

**Decision making tool** 

Hannafore Road, West Looe Exercise Road Collapse

Date 11<sup>th</sup> April 2014

**Emergency Management** 

# Incident Impact Assessment Decision Making Tool

**Incident: Road collapse** 

**Date: 11 April 2014** 

**Time Impact Assessment started:** 

**Facilitator: EM Team Member** 

# List of people involved in the completion (should be no more than 6 people)

Name	Service /Organisation
Edwina Hannaford	Cornwall Councillor
Jeremy Edwards	Officer
Paul Allen	Officer
Caroline Wildish	Devon and Cornwall Police
Arthur Roberts EMO (Facilitator)	

**Lead Agency: Local Authority** 

#### Scope:

# TCG tasks (requested of SCG; i.e. undertake the Incident Impact Assessment)

- Identify service delivery issues
- Identify resourcing requests
- Identify any other organisations and service that need to be involved

Communications

#### Strategy (Aim and Objectives for this incident)

Save and protect life

**Incident Impact Assessment** Decision making Tool 11 April 2014

- Maintain law and order
- Monitor the impact on service delivery
- Monitor impacts on food, fuel and utilities

#### What is known at the moment

#### **Situation Report (SITREP)**

Following a collapse beneath Rond Anneth, Hannafore Road, West Looe on 22 December 2012 and other previous landslips in the area the local Councillor expressed concerns about the possible impact a further collapse onto Hannafore Road in West Looe would have a major effect on the area.

The group are tasked by the Council to undertake an impact assessment to establish what the potential impacts are.

The purpose for undertaking this exercise is to establish what could be done to mitigate for this potential problem.

Using the impact assessment work out the impacts and come up with an action plan.

#### What other Agencies /Partners need to be involved

Highway Authority CORMAC Solutions Ltd Environmental services EA Police Fire Community Manager

#### The Assessment

#### Social

Impacts on people (refer to Scope; e.g. communities in Cornwall, Council or organisations) including equality and diversity

Description of the likely impacts on the staff or members of Community include existing mitigations

#### Likely impacts /areas affected

- Potential access problems for emergency services.
- High proportion of older people some of which are vulnerable.
- High number of Bed & Breakfast/Guest Houses so numbers and types of residents constantly changing.
- Lack of confidence in official message on integrity of land slip areas.
- General perception from residents that a further landslip could occur due to the fact that it has happened at least 3 times in last 30 years.
- Impact on the leisure sector bowling green, tennis courts cut off.
- Off-street parking issues if road were closed where would residents park.
- Access to parts of the coast for rescue purposed may be affected
- Area around the ravine (Local) name has not had any work done to it but is monitored.
- Access to farm animals could be affected in fields above roads
- Potential access roads to the area via farm land need to be identified
- Key workers in NHS/care industry may be trapped

#### **Current mitigations in place**

- Area monitored by qualified engineer.
- Previous landslips have never affected the road longer than a couple of days indicating the potential risk is lower than some think
- Works to stabilise some of the ravinehas been undertaken but not all areas have been covered.
- Further ground investigation studies commenced for the area below Hannafore Lane.

REQUIRED	ACTIONS	
Reference Number	Action	Responsible Officer/Organisation
S1	Reassurance of residents needed to inform them that the area is monitored.	Councillor Hannaford
S2	A community plan for the area could be developed to assist any future need for the community.	Steve Foster

S3	Consideration needed to identify possible temporary access routes should road be compromised. Particularly across farm land above area on tracks.	19/1 land inve rout walk	1/20 owne stigat es. Sa	14 to ership e pote am Ibl e and	
S4	Await outcome of investigation into land below Hannafore Lane	esta for s Rou	blishe ection	n betw use ar	n land reg veen the nd the
I=Impact	L=Likelihood	-	I	L.	Total
Residual R	isk factor score (Amber)		4	3	12

5

#### **Technological**

Impacts on Premises, Transport, Power, Communications, Computing or other technology affecting Service or Community

Description of impacts from the loss of this infrastructure include existing mitigations

#### Likely impacts /areas affected

- BT cables telephony and broadband could be severed
- Water pipes have combined waste could be broken should road move.
- Drinking water could be impacted.
- Mobile phone coverage to area is very poor –Orange/EE appears to be the only effective network.
- Several Sewage storage tanks exist that need to be emptied (toilet Block and a Storage tank system).
- Gas Main runs along road it is felt.
- Cars could be trapped in the area if the road collapsed.
- Electricity supply could be interrupted

#### **Current mitigations in place**

- Public utility services in area will be on plans so the effects of a landslip could be assessed but these are not well known to all parties.
- Communications for emergency services in the form of Airwave exist but it is not known how good the service in this area will be.

REQUIRED	ACTIONS			
Reference Nbr	Action	Resp		ble Organisation
T1	Public utility services to be produced to show services which may be affected by any issue with the road.	JE/PA and r 13/1:	napp	
T2	Check mobile network coverage	on al Phon	l netw e) O2 phon	ted coverage vorks (mobile d and e patchy on
Т3	Check Airwave coverage	Police	9	
Т4	Sewage tank emptying check alternative routes to site access	950		roperties on erage.
I=Impact	L=Likelihood	I	L	Total
Residual R	isk factor score	3	3	9

#### **Economic**

Impacts on Business, Commerce, Tourism or any other related activity

Description of all impacts that affect the local economy include existing mitigations

#### Likely impacts /areas affected

- Hotels, Bed & Breakfast, guest houses affected could close some for months.
- Employment badly hit servicing leisure industry
- Negative effects on coastal path and surrounding area
- Reputational damage to area
- Home working could even be affected if broadband /telephony damaged.
- Parking issues on area could impact income on town's car parking if residents had to be accommodated in town car parks.
- Cafes and restaurants would be hit badly
- Farming in area could be disrupted if alternative access had to be provided via farm land.

#### **Current mitigations in place**

- There is a study available (from Steve Horscroft) apparently showing the economic effects on the area a copy of this should be obtained and studied.
- Previous landslips have never affected the road longer than a couple of days indicating the potential risk is lower than some think

Reference Nbr	Action	Resp			nisation
E1	Obtain copy of the study and check its conclusions with the potential for an issue.	ARR	awa	aiting	
I=Impact	L=Likelihood		I	L	Total
Residual R	isk factor score (Short Term)		5	3	15
	(Longer Term)		2	3	6

3

#### **Environmental**

Impacts on the environment in any form.

Eg pollution, waste collection or building collapse

Description of impacts on the local environment that will be detrimental to wildlife or the enjoyment of the outdoors, include existing mitigations

#### Likely impacts /areas affected

- Potential pollution caused if utilities services are affected, especially if there is a broken sewerage pipe.
- Overflows from sewage storage tanks septic tanks (toilets)
- Medical waste could be an issue if collection not possible
- Domestic waste collections could be at risk to some properties
- Beaches could be polluted with the associated bad publicity

#### **Current mitigations in place**

• Contractors for domestic waste would need to arrange alternative collections. This could involve some form of centralised collection area being designated. and possibly by farm land or via sea.

REQUIRED	ACTIONS			
Reference Nbr	Action			nsible r/Organisation
E1	Speak with waste contractors to have system in draft should it be needed	a A	AR/M E	Beckett
I=Impact	L=Likelihood	I	L	Total
Residual R	isk factor score	2	3	6

#### **Political**

Impacts on elected members or other outside agencies/partners

Description of impacts on all forms of political matters for all affected include existing mitigations

#### Likely impacts /areas affected

- Could have a negative impact on the local Councillors if they appear to not fully engage with the local community to resolve issues.
- Reputational damage for Council.
- Financial pressures could result in this issue not being high up the list of items to sort out.

#### **Current mitigations in place**

- Local Councillors have assisted previously with communicating with residents when issues of this type have occurred elsewhere in Looe.
- Local Councillors have good contacts in the area to assist in the resolution of problems

REQUIRED	ACTIONS			
Reference Nor	Action	Resp		ble Organisation
P1	Maintain good local contacts	Coun	cillor	Hannaford
-	L=Likelihood	I	L	Total
Residual R	isk factor score	2	3	6

#### Legal

Impacts on any council run service, member of staff or elected member.

Description of impacts that could expose the Council to legal issues and challenges include existing mitigations

#### Likely impacts /areas affected

- The stability of the area is based on sound engineering knowledge however, there are always a number of variables when dealing with geological conditions and other factors such as weather and drainage can have a significant impact on ground conditions...
- The Council could be subject to investigation by Police/HSE and further legal action to determine causation should there be a landslip.
- Should someone be killed then there is potential for a Corporate Manslaughter charge.
- · Civil claims for loss could be filed.
- FOI requests and complaints could be raised which could add a work /time financial pressure
- Legal actions to reduce Council Tax etc. could be raised

#### **Current mitigations in place**

- Identify land ownership
- Not all issues sorted so this is a priority to sort

REQUIRED	ACTIONS			
Reference Nbr	Action	Resp		ble Organisation
L1	Finish off exercise to establish ownership of affected areas		rship d Ho	land between use and Gulls
L2	Establish legal position with regards claims from businesses from lack of access	V Day conta		be
I=Impact	L=Likelihood	I	L	Total
Residual R	isk factor score	4	3	12

#### **Ethical**

Impacts on the open and transparent way the Council is run by its staff or members.

Description of matters that could cause an ethical dilemma for the Council include existing mitigations

#### Likely impacts /areas affected

 Unlikely to be any major issues providing offers of assistance are channelled to the correct people

#### **Current mitigations in place**

Open and transparent program of works elsewhere in Looe at present.
 Any future engagement with local people must be on the basis of full disclosure of any known facts.

**REQUIRED ACTIONS** Responsible Reference Action Officer/Organisation Nbr Offers of help to be given to the correct EM staff to coordinate ETH1 people dealing with the area during an incident A clear and concise communication strategy to give the facts to local people needs to be put in place so that ETH 2 Communications team expert opinion is given in a way that is understood allows debate and answers. I=Impact L=Likelihood I Total L **Residual Risk factor score** 1 3 3

### **Combined Residual Risk Table**

Scores of key factors			
Highlight here any scores that are over 8 and make recommendations on ways to reduce score downward	I	L	Total
Social	4	3	12
Technological	3	3	9
Economic	5	3	15
Environmental	2	3	6
Political	2	3	6
Legal	4	3	12
Ethical	1	3	3

13

# **Emergency Action Plan**

Should the Red and Amber factors above still remain Red and Amber after their mitigations and actions have been considered then document in the table below the emergency action plan to manage the situation should it occur.

	3 - 2 - 2 -				
ıt	Total				
New Assessment Scores	1				
New Assessr Scores	I				
	Deadline				
	Dea				
	ple				
	Responsible Officer				
	Res				
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Actio	Emergency Actions				
nning	Eme				
Emergency Planning Actions required	.g.			15	
ergen	Factor (e.g. Social)				
Em	Fac				

Incident Impact Assessment Decision making Tool 11 April 2014

**Agreement** 

Date

Signed

**Position** 

Committee approval required yes / No

If Yes which Committee:

If you would like this information in another format please contact:

Cornwall Council County Hall Treyew Road Truro TR1 3AY

Telephone: 0300 1234 100

Email: enquiries@cornwall.gov.uk

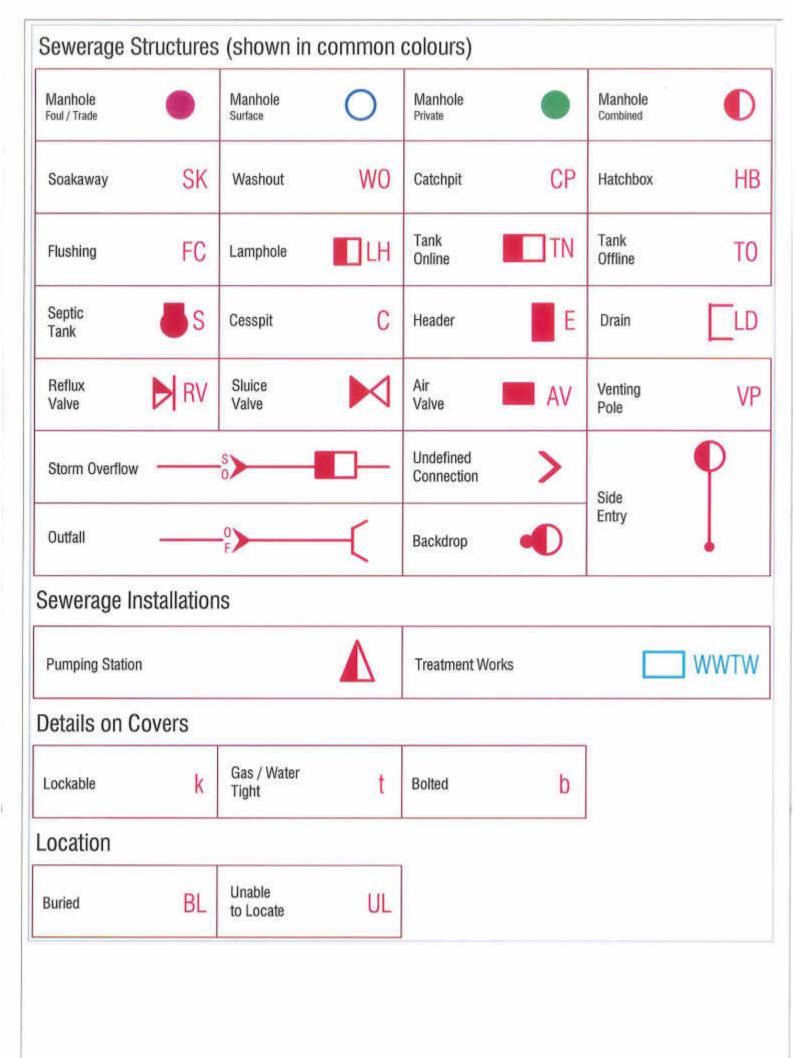
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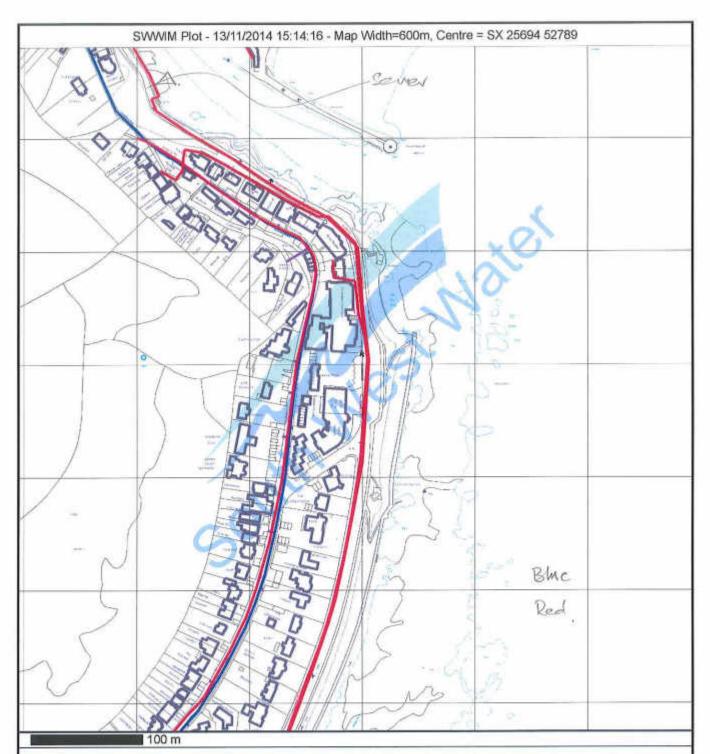
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Water Colou Examples of the abi	breviation deta	ils above a Water	Pipe	A B 3 in Cl		A: Size B: Material A	bbreviation
Distribution Ma Trunk Main Communication	-			Untreated Main Private Pipe Abandoned Ma	n		
Cast Iron	CI	Spun Iron	SI	Ductile Iron	DI	Steel	ST
Asbestos Cement	AC	Plastic	UPVC	High Density/ Medium Density Polyethylene	HDPE MDPE	High Pressure Polyethylene	HPPE
Water Featu	res (sho	wn in com	mon colou	rs)			
Washout -	0	Hydrant	-0-	Hatchbox —	_	Washout Hydrant	0
Air Valve (Single)	<b>\</b>	Air Valve (Double)		Closed Valve Closing Direction; Anti-Clockwise	<b>M</b> -	Closed Valve Closing Direction: Clockwise	<b>-®</b> −
Pump —	<u>S</u>	Pumping Stat Number of Pumps as indicated	ion 2	Open Valve Opening Direction: Anti-Clockwise	M	Open Valve Opening Direction: Clockwise	$-\widehat{\bowtie}$
Customer Meter	C	EBCO M optional if meter fitted	M	Non-Return Valve /Reflux	+	Stoptap	$\times$
Mains Meter M=Normal DMA/WIS	<del>P</del>			Relief Valve	<del> </del>	End Cap	-
B=Boundary Meter	1010	Optional Readout if is different from the		Inlet / Outlet		Pipe Reducer	•
Pressure Reducing — Valve	<del></del>	Pressure Sustaining Valve	<b>→</b>	Abstraction Point	AB	Bore Hole	ВН
Nater Pipe I	Furniture						74
Anode —	A	Calgon / Aquarite	C/A	Chlorination Point	С	Flushing on a Sluice Valve	<b>⊗</b> <sup>F</sup>
Insert Flow — Meter	IFM	Excavation Location	*	Strainer —		Ferrule	

#### Sewerage Pipe Details A: Shape Examples of the abbreviation details above a Sewer Pipe B: Diameter (replaced by width & length on (details will be in the same colour as the pipe itself): non-circular pipes C: Material C D D: Gradient (1: number shown) Cir / 225 / VC / 82 Public - Foul Highway ..... Abandoned Sewer Public - Surface **Pumping Main** Public - Combined Public - Treated Elevated Sewer Syphon Private Sewer Unverified Shapes Trpz Rec Brl Cir Barrel Trapezodial Circular Rectangular UShp Hsho Horseshoe **U** Shaped Materials Pre-cast Clay Vitrified VC SG CO PC<sub>0</sub> Concrete Concrete (Salt Glaze) Clay Asbestos Stone AC BR MAC AK Brick Alkathene Cement (Masonry) Glass Concrete PL ST CB GRP Plastic Steel Reinforced Box Plastic Unplasticised **UPVC PVC** PP PE Polypropylene Polyvinylchloride Polyethylene Polyvinylchloride Concrete Concrete Medium PF CSU **MDPE** CSB Segments Density Segments Pitch Fibre Unbolted Polyethylene Bolted NK Not Known



arcels of land or sites are coloured up according to their status:	
ites owned by South West Water are coloured pink:	
tes which used to be owned by South West Water, but have since been sold e coloured green:	
reas of land belonging to other parties over which South West Water has some cplicit right (Deed of Grant, Easement, Rental Agreement etc) but which is not wned outright by the Company are coloured yellow:	
reas of land covered by a Valuation Report, where procedures are in place for the equisition of land or rights at a particular site but have not necessarily been completed, e shown as hatched areas. Once completed the land will subsequently be coloured up.	





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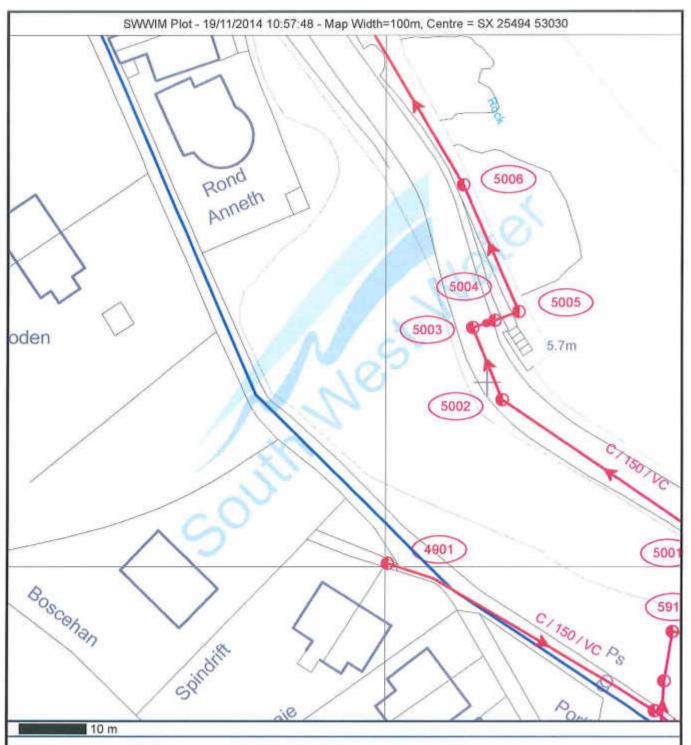
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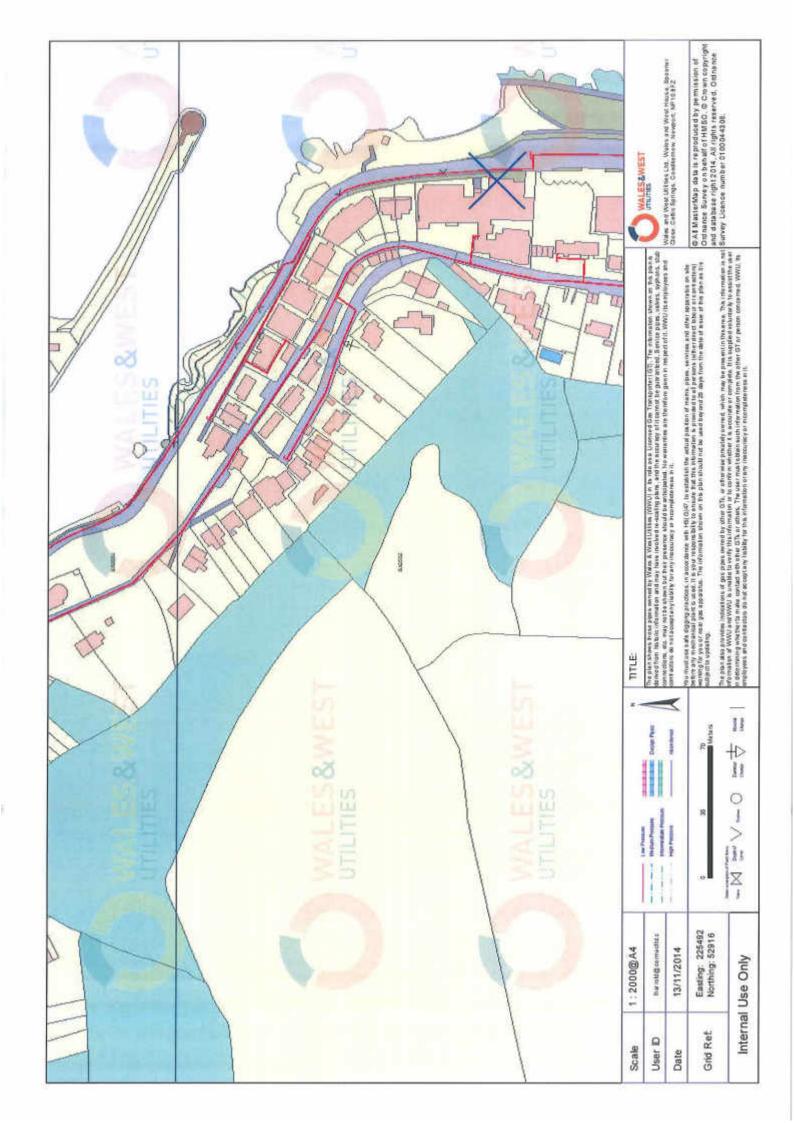
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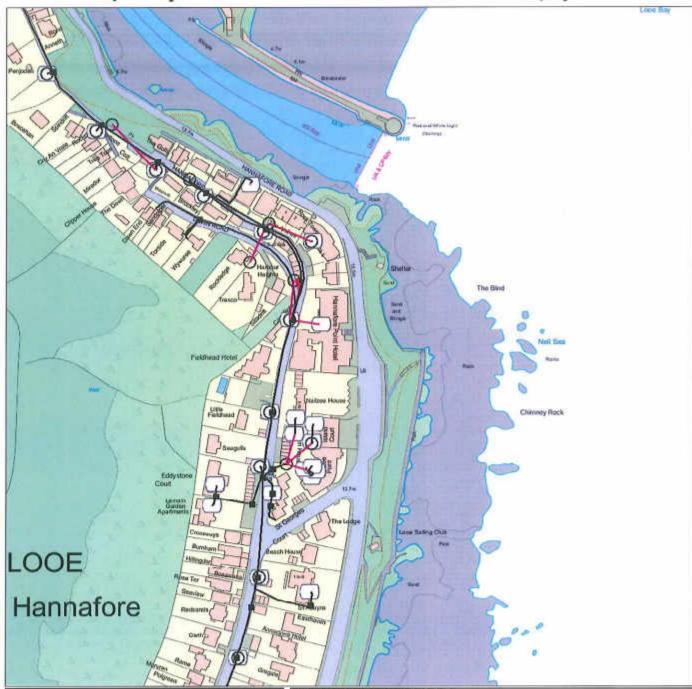
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# Maps by email Plant Information Reply



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It should not be relied upon in the event of excavations or other works being made near to BT apparatus which may exist at various depths and may deviate from the marked route.

#### **DIAL BEFORE YOU DIG**

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ADVANCE NOTICE REQUIRED (Office hours: Monday-Friday 08.00 to 17.00)

Tet: 0600 9173993 E-mait: dbyd@openreach.co.uk Website: www.diatbeforeyoudig.com

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#### KEY TO BT SYMBOLS POLE UNDERGROUND PLANT AC DW OW OVERHEAD PLANT CABINET **BURIED JOINT** JOINT BOX DISTRIBUTION POINT JOINTING POST MANHOLE PROPOSED U/G AC DW W PROPOSED O/H DP BOUNDARY OTHER BT BOUNDARY PROPOSED BOX Other proposed plant is shown using dashed lines. BT symbols not listed above may be

Other proposed plant is shown using dashed lines. BT symbols not listed above may be disregarded. Existing BT plant may not be recorded, Information valid at the time of preparation.

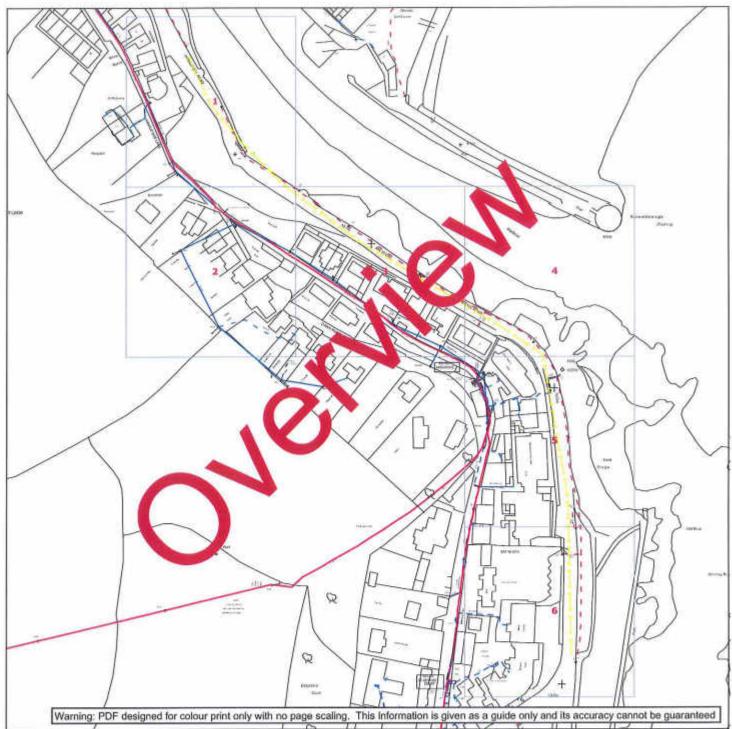


BT Ref: YQM03092P

Map Reference: (centre) SX2569452831 Easting/Northing: (centre) 225694,5283

Issued: 13/11/2014 15:09:29

FOOTNOTE: WARNING IT IS ESSENTIAL THAT YOU CONTACT NATIONAL NETWORK HANDLING CENTRE BY EMAIL nnhc@openreach.co.uk BEFORE PROCEEDING WITH ANY WORK IN THE HATCHED AREA



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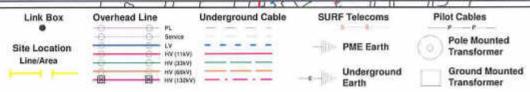
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Contact Us
Mapping Enquiries:

All areas 0121 623 9780 General Enquiries:

Midlands 0845 724 0240 South Wales 0845 601 3341 South West 0845 601 2989

Date Requested: 13/11/2014 Job Reference: 1265444 Site Location: 225596 52914 Requested by: MRS Lesley Harrold Your Scheme/Reference: Hannafore Road



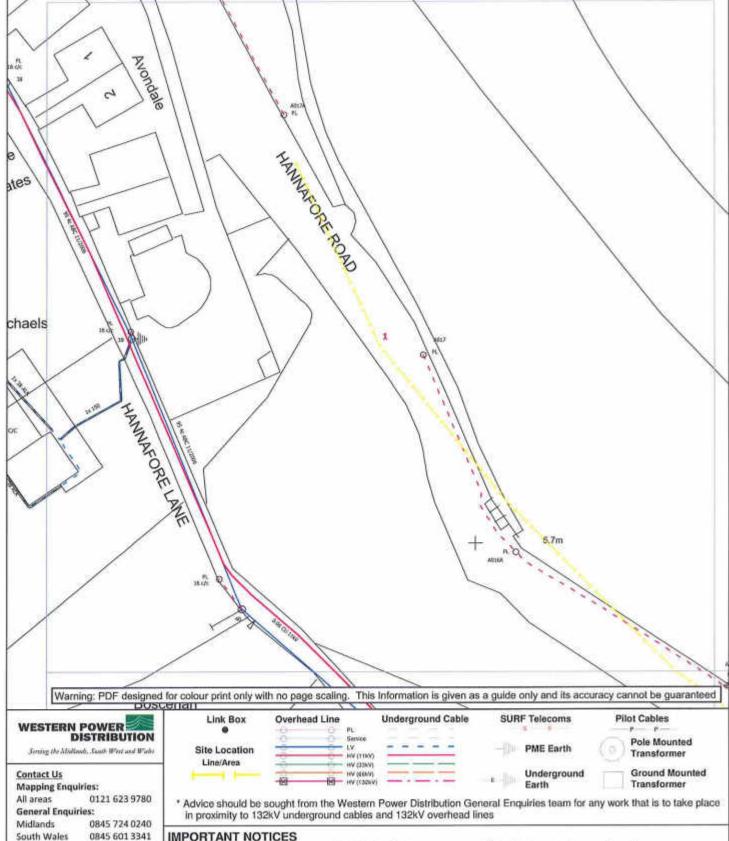
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- When working within 10m of any overhead electric line you should follow the requirements of HSE Guidance Note GS6.
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Approx. Scales: 1:1250 Area or Circle dig site 1:500 Line dig site

Date Requested: 13/11/2014

Site Location: 225596 52914

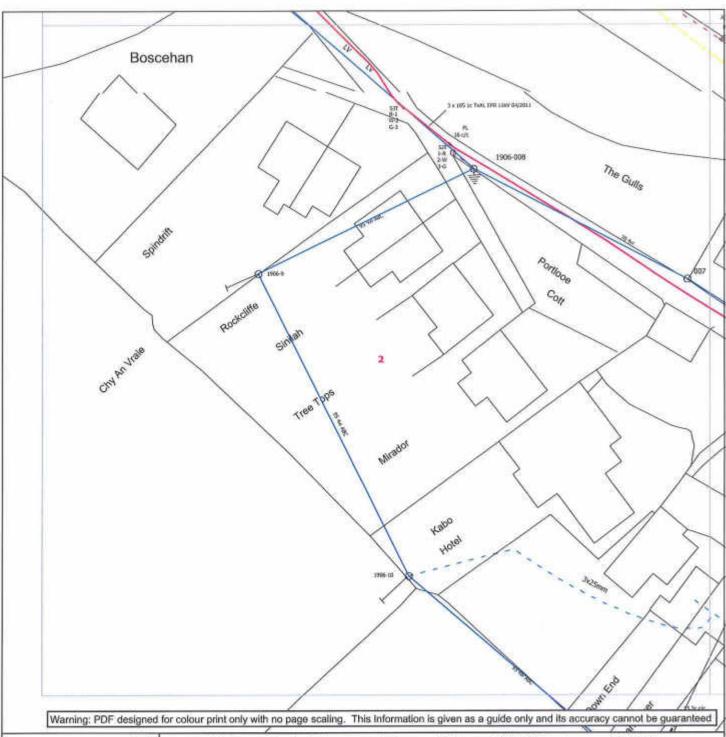
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South West

Requested by:

Hannafore Road

MRS Lesley Harrold Your Scheme/Reference:



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Saving the Millionds, South West and Water

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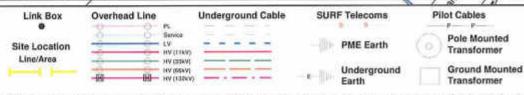
Midlands 0845 724 0240 South Wales 0845 601 3341

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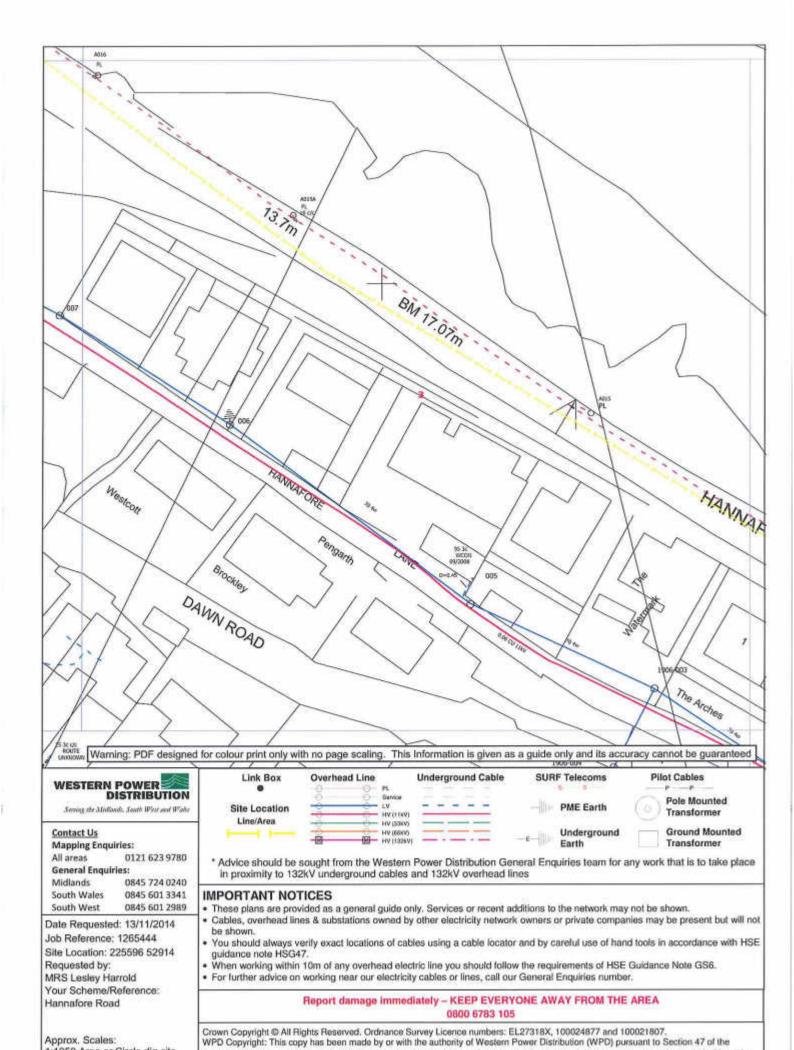
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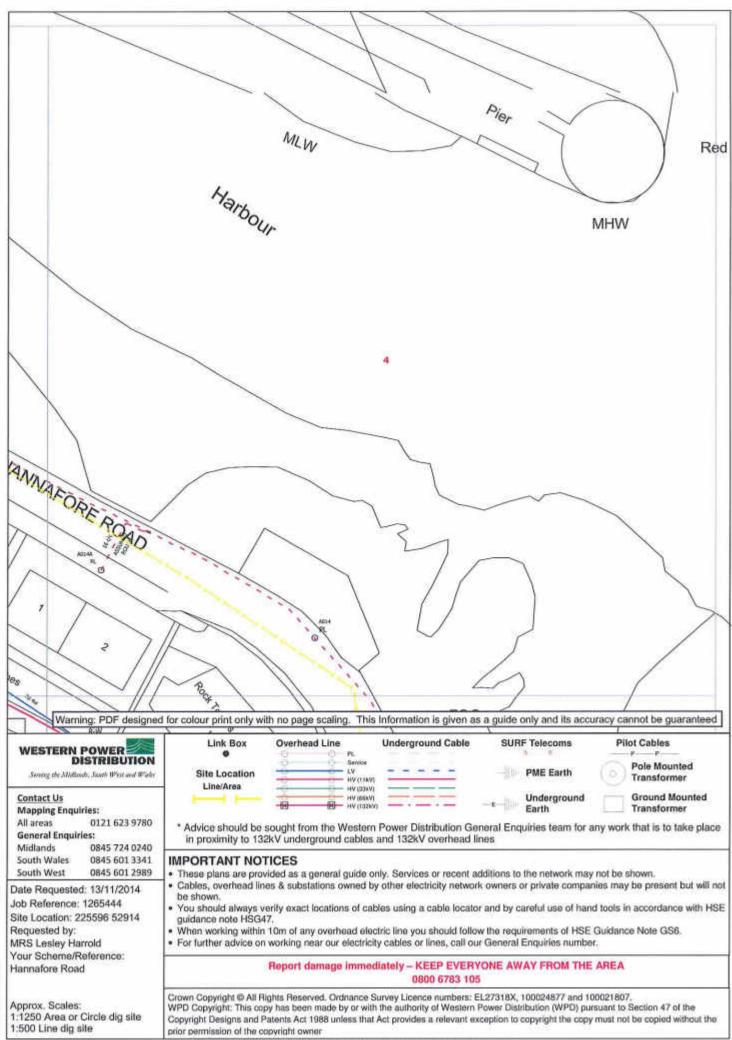
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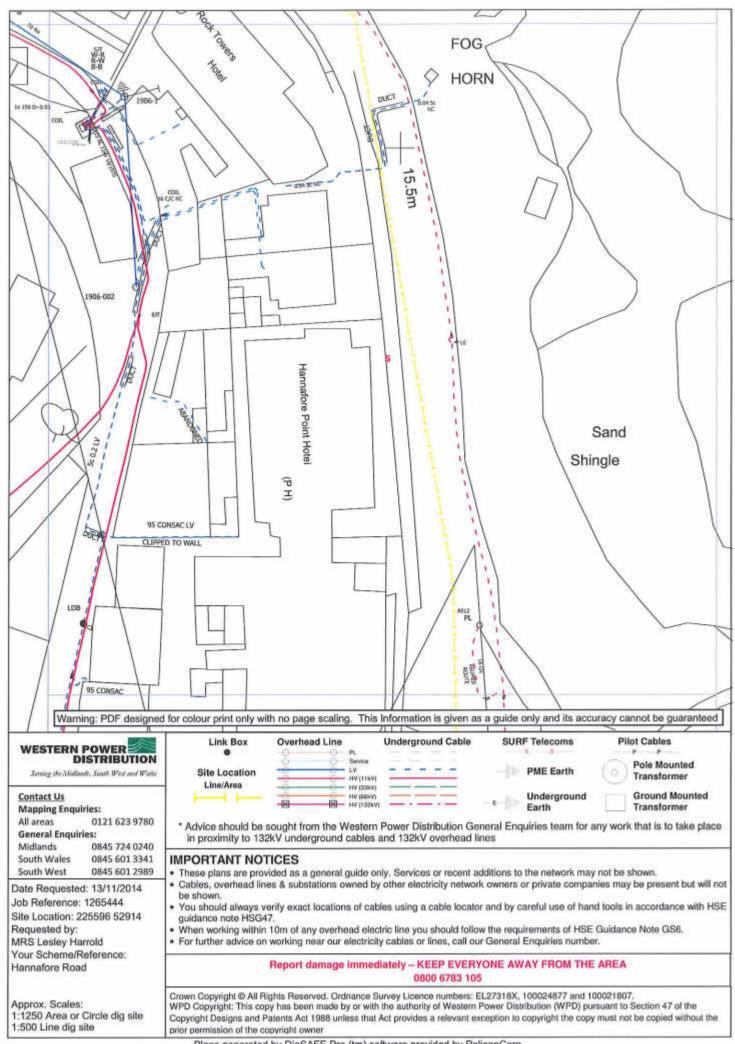
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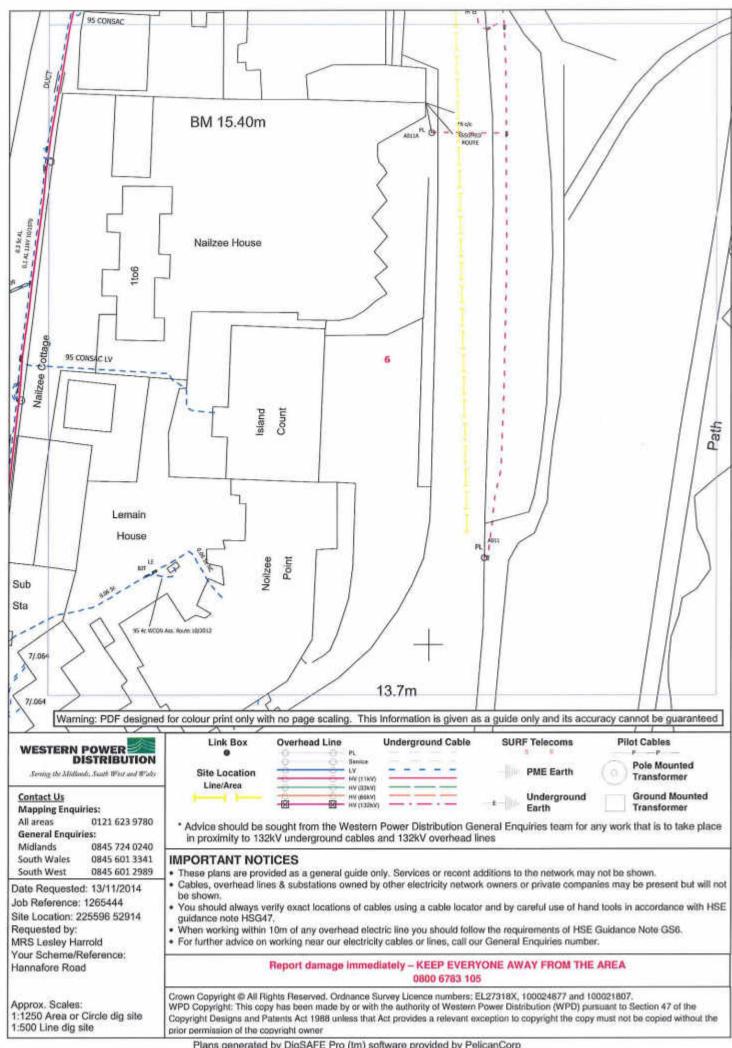
1:1250 Area or Circle dig site

1:500 Line dig site



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Our Ref: 1265444

Your Ref: Hannafore Road

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Thursday, 13 November 2014

Lesley Harrold Castle Canyke Road Bodmin Cornwall and Isles of Scilly PL31 1DZ

Western Power Distribution,

Mapping Centre

Toll End Road

West Midlands

United Kingdom

DY4 OHH

Tipton

www.westernpower.co.uk

Dear Lesley Harrold

Thank you for your enquiry dated Thursday, 13 November 2014

I now enclose a copy of our plan showing existing Western Power Distribution (WPD) Electricity / WPD Surf Telecom apparatus in the vicinity of your proposed works. This information is given as a general guide only and its accuracy cannot be guaranteed. Please note that all WPD equipment on site should be assumed to be LIVE until WPD prove otherwise and provide you with confirmation to this effect in writing. Recent additions to our network, or service connections between the main cable and a building or street lamp may not be shown.

Map Response T 0121 623 9780 F 0121 623 9223 WPDMapResponse @westernpower.co.uk

Damage to underground cables and contact with overhead lines can cause severe injury or may prove fatal. If you are excavating on site in the vicinity of either WPD Electrical apparatus or WPD Surf Telecom apparatus you must comply with the requirements of the following:-

Health & Safety Executive guidance HS(G)47, Avoiding Danger from underground services.

Work taking place in the vicinity of our plant is also regulated under the:-

Electricity at Work Regulations 1989, Health and Safety Act 1974, CDM Regulations 2007.

Safe working procedures should be defined and practiced

Please ensure that the use of mechanical excavators in the vicinity of our plant is kept to a minimum. WPD Surf Telecom ducts contain fibre cables, which are expensive to repair. Therefore, extreme care must be taken whilst working in the vicinity of these ducts, hand digging methods being used to determine their precise position.

If there are overhead lines crossing your site and your proposal involves building works which may infringe the clearance to our overhead system then you should call the relevant general enquiries number (see page 2 of this letter) for advice. Where overhead lines cross your site you must comply with the requirements of Health & Safety Executive guidance as laid down in GS6, Avoidance of Danger from Overhead Electric Lines.

Where diversions to WPD apparatus are needed to allow change to occur on site, the cost of these alterations may be charged to the persons responsible for the works.

If you require advice in connection with your proposals please contact the relevant general enquiries number (see page 2 of this letter)

Following consultation the local Western Power Distribution team will where necessary prepare detailed proposals and provide a quotation for any necessary alterations and/or development of our equipment on the site.

Yours sincerely WPD Map Response Team Western Power Distribution PLC South West - 02366894 South Wales - 02366985 East Midlands - 02366923

West Midlands - 03600574

Registered in England and Wales

Registered Office: Avonbank Feeder Road Bristol BSZ OTB



Serving the Midlands, South West and Wales

#### Contact Us

You can contact us 24 hours a day, 7 days a week, 365 days a year with any power supply issues on 0800 6783 105

Mobile user\*

East Midlands

0330 123 5009

West Midlands

0330 123 5008

South Wales

0330 123 5002

South West

0330 123 5001

\*calls to 0330 numbers will cost no more than a local rate number from a landline or mobile. If you get inclusive minutes in your mobile phone package, calls to 0330 numbers are included

#### **Mapping Enquiries**

If you have an enquiry relating to this letter or the attached map plan, please contact us using the following information:

Telephone

0121 623 9780

Fax

0121 623 9223

Email

WPDMapResponse@westernpower.co.uk

#### **General Enquiries**

If you have a general enquiry, please call us on the following telephone numbers:

Midlands

0845 724 0240

South Wales

0845 601 3341

South West

0845 601 2989



#### Steps to help keep you safe

If you are working within 10 metres of our 33kV, 66kV, 132kV underground electricity cables or within
 10 metres of an overhead electricity line you should call the relevant General Enquiries for free safety advice.

Safety Documents – please download our informative safety documents to help ensure that you, your staff and the public are kept safe whilst working in the vicinity of electricity.

http://www.westernpower.co.uk/Health-and-Safety/Public-Safety

- Make sure you have up to date plans remember that recent additions to our network or service
  connections between the main cable and a building or street lamp may not be shown.
- Look for signs of service cables an electricity meter box or nearby streetlamp may give you an indication
  that service cables are present in your area of work.
- Non WPD Network electricity cables, lines and equipment owned by others may also be present in addition to WPD network. They are unlikely to be shown on our plans.
- Use a cable locator trace electricity cables and mark the position of them using paint or other waterproof
  marking on the ground.
- Hand dig trial holes to confirm the position of cables in close proximity to your area of your work and use spades and shovels rather than picks, pins or forks.
- Have an emergency plan so that everyone working on site understands what to do in the event of an
  underground electricity cable being damaged or contact being made with an overhead electricity line.
- If you are working within 10 metres of an overhead electricity line then it may be necessary for you to
  erect warning signs and markers, or height restriction goal posts. Ensure that you comply with the
  requirements of Health & Safety Executive guidance laid down in GS6, Avoidance of Danger from Overhead
  Electric Lines.
- If you are erecting a structure that could allow anyone standing on it, or its access device (ladder, scaffold, MEWP), to come within 3m of any overhead electric line then you must inform us. This is your duty and a legal requirement under the Electricity Safety, Quality & Continuity Regulations 2002.
- If you cannot work safely around the underground electricity cable or overhead electricity line, then you
  may need to get it moved to allow your works to go ahead. Call the general enquiry numbers above for
  guidance.
- It is possible that cables or pipes may be embedded in concrete electricity cables embedded in concrete MUST be made 'dead' by Western Power Distribution or the cable owner before the concrete is broken out. Alternatively, another safe way of working should be agreed.

Cables are sometimes covered by tiles or a marker tape - these can be concrete, polythene or earthenware and are a useful early warning of the presence of cables; you should avoid disturbing any tiles or tape to expose the cable. Not all cables have these warning indicators.